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Draft resolution submitted by the Chairman following informal consultations

Strengthened and unified security management system for the United Nations

The General Assembly,

Recalling its resolutions 56/255 of 24 December 2001, 56/286 of 27 June 2002, 57/305 of 15 April 2003, 58/270 of 23 December 2003, 58/295 of 18 June 2004 and all other relevant resolutions regarding the security and safety of United Nations operations, staff and premises,

Having considered the report of the Secretary-General on a strengthened and unified security management system for the United Nations[1] and the report of the Office of Internal Oversight Services on the utilization and management of funds appropriated during the 2002-2003 biennium for strengthening the security and safety of United Nations premises,[2]

Having also considered the report of the Advisory Committee on Administrative and Budgetary Questions,[3]

Underlining the importance of achieving the highest levels of professionalism and expertise within the United Nations security management system,

Reaffirming article 97 of the Charter of the United Nations,

Reaffirming also the role of the General Assembly in carrying out a thorough analysis of and approving posts and financial resources as well as human resources policies with a view to ensuring full implementation of all mandated programmes and activities and the implementation of all policies in this regard,

[1] A/59/365 and Corr.1 and A/59/365/Add.1 and Corr.1.
[2] See A/59/396.
[3] A/59/539.

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Reaffirming further that the Fifth Committee is the appropriate Main Committee of the General Assembly responsible for administrative and budgetary matters,

1. *Takes note* of the report of the Secretary-General;[1]

2. *Reaffirms* the importance of ensuring the safety and security of United Nations staff, operations and premises;

3. *Emphasizes* that the primary responsibility for ensuring the safety and security of United Nations staff and premises rests with the host country, and also emphasizes the role of the relevant host country agreements in defining this responsibility;

4. *Recognizes* the need for the urgent implementation of a unified and strengthened security management system in order to ensure the safety and security of United Nations staff, operations and premises at United Nations Headquarters and main duty stations as well as in the field;

5. *Stresses* that the effective functioning at the country level of security operations on a decentralized basis as proposed by the Secretary-General requires a unified capacity for policy, standards, coordination, communications, compliance and threat and risk assessment;

6. *Endorses* the conclusions and recommendations of the Advisory Committee on Administrative and Budgetary Questions,[3] subject to the provisions of the present resolution;

7. *Decides*, bearing in mind the observations of the Advisory Committee on Administrative and Budgetary Questions contained in paragraph 64 of its report[3] and General Assembly resolution 32/204 of 21 December 1977 on organizational nomenclature in the Secretariat, to establish a Department of Safety and Security;

8. *Welcomes* the report of the Office of Internal Oversight Services[2] on the utilization and management of funds appropriated by the General Assembly in its resolution 56/286 in response to concerns about delays and cost escalation, notes the progress made more recently in implementing of those projects, and urges the Secretary-General to complete their implementation expeditiously;

9. *Notes with concern* the delays, cost escalation and deficiencies in planning and administering security strengthening projects, particularly at Headquarters and at the United Nations Office at Geneva, in relation to funds appropriated by the General Assembly in its resolution 56/286, as set out by the Office of Internal Oversight Services in its report,[2] and requests the Secretary-General to ensure that in the implementation of General Assembly resolution 58/295, as well as the present resolution, funds appropriated for security strengthening projects are managed and disbursed with great oversight, efficiency and effectiveness and in a timely manner;

10. *Requests* the Secretary-General to report on the implementation of recommendations contained in the report of the Office of Internal Oversight Services[2] and also to entrust the Office of Internal Oversight Services to report on the utilization and management of funds approved by the General Assembly in its resolution 58/295 and in the present resolution for security strengthening projects for submission to the Assembly at its sixtieth session;

11. *Emphasizes* the need for an enhanced culture of security awareness on the part of all staff and compliance with safety and security rules and procedures throughout the United Nations system, as well as clear lines of authority and accountability;

12. *Affirms* that United Nations security management system requires clear lines of authority and accountability at all managerial levels at Headquarters and in the field for the implementation of safety and security rules and procedures;

13. *Requests* the Secretary-General to submit to the General Assembly at its sixtieth session an accountability framework for the United Nations security management system as a whole, which would, inter alia:

(a) Update the report on field security;[4]

(b) Make clear the role of each responsible official;

(c) Provide information on how non-military lines of security-related authority lead to the head of the security department;

14. *Also requests* the Secretary-General, in consultation with the executive heads of United Nations funds and programmes that maintain their own security personnel in the field, to elaborate in the updated accountability framework on how such security staff are integrated into the unified security management structure at the country level under the authority of the designated official, and to clarify the authority of the designated official over such staff;

15. *Further requests* the Secretary-General, in order to strengthen security compliance, to apply available measures for taking disciplinary action at all levels, especially at the managerial level, in all departments for non-compliance with security standards, norms and procedures, and to report thereon to the General Assembly at its sixtieth session;

16. *Requests* the Secretary-General, in order to strengthen security compliance, as Chairman of the United Nations Chief Executives Board for Coordination, to propose to the executive heads of agencies, funds and programmes that participate in the United Nations security management system that they apply available measures for taking disciplinary action at all levels for non-compliance with security standards, norms and procedures;

17. *Reaffirms* Article 101 of the Charter of the United Nations;

18. *Urges* the Secretary-General to preserve the international character of the Organization in the recruitment of relevant categories of safety and security staff;

19. *Recognizes* that the Professional posts created by the present resolution under the regular budget would be added to the pool of posts subject to the system of geographic distribution in accordance with established procedures;

20. *Urges* the Secretary-General to ensure that recruitment to Professional and higher level categories is made on a wide geographic basis;

21. *Requests* the Secretary-General to elaborate further on his proposals concerning career development, a new profile for security officers and the further professionalization of security personnel referred to in paragraphs 25 and 31 of his

[4] See A/57/365.

report,[5] to submit detailed proposals on retirement policy given the special requirements for security staff and to report thereon to the General Assembly at its sixtieth session;

22. *Decides*, on an exceptional basis and without setting any precedent, that the Under-Secretary-General for Safety and Security shall serve for one non-renewable term not exceeding five years;

23. *Also decides* that the Under-Secretary-General for Safety and Security shall be appointed with full respect for the principle of equitable geographic representation and guided by its resolution 46/232 of 2 March 1992, whereby the General Assembly decided, inter alia, that as a general rule no national of a Member State should succeed a national of that State in that post and that there should be no monopoly on senior posts by nationals of any State or group of States;

24. *Further decides* to establish a D-2 post as a deputy to the Under-Secretary-General and to review the post in the context of the implementation report to be submitted to the General Assembly by the Secretary-General at its sixtieth session;

25. *Decides* to establish the post of the head of the Division of Safety and Security Services at the D-2 level and to review the post in the context of the implementation report to be submitted to the General Assembly by the Secretary-General at its sixtieth session;

26. *Also decides* to establish 383 new security and safety officer posts within the General Service and related categories, of which 249 are established posts and 134 are on a temporary basis;

27. *Further decides* to review the newly approved posts referred to in paragraph 26 above in the light of a comprehensive report to be submitted by the Secretary-General to the General Assembly at its sixtieth session addressing all elements contributing to the security planning of the Organization, including the updating and revision of host country agreements as well as the different capacities of host countries to provide security to the United Nations, as outlined in paragraphs 19 and 20 of the report of the Advisory Committee;[3]

28. *Decides* to establish an Executive Office in the Department of Safety and Security consisting of 17 posts to handle its administrative support functions;

29. *Also decides* to appropriate 500,000 United States dollars under general temporary assistance to provide surge capacity for the Department of Safety and Security;

30. *Further decides* to approve the creation of the posts proposed by the Secretary-General in field locations;

31. *Recognizes* the need for the security and safety sections at the eight headquarters and main duty stations of the United Nations to convey threat and risk assessments through the appropriate regional desks;

32. *Notes* that threat and risk assessments will be conducted primarily by the field offices and reviewed by the regional desks;

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[5] A/59/365 and Corr.1.

33. *Decides* to enhance the capacity for threat and risk assessment by establishing one P-4, two P-3 and one General Service posts in addition to the existing P-5 post, and further decides that this capacity will be located in the Office of the Director of Regional Operations;

34. *Reaffirms* paragraph 2 of its resolution 58/295;

35. *Notes* that in paragraph 54 of his report,[5] the Secretary-General proposed getting input on threat and risk from sources other than international organizations and Governments, and emphasizes that it is incumbent on the Department of Safety and Security in making its objective judgement, to weigh the reliability and responsibility of the source as well as the reliability and validity of the information being used in assessing threat and risk;

36. *Decides* in this context that threat and risk assessments to be provided to Headquarters should be prepared by country offices and other components of the United Nations system, on an objective basis and in full cooperation with the national authorities of host countries;

37. *Reaffirms*, in this context, Article 100 of the Charter of the United Nations;

38. *Requests* the Secretary-General to strengthen the process for the continuous review of threat and risk assessment so as to enable timely, systematic and periodic review of the phases, and requests the Secretary-General to keep the respective national Governments apprised in a timely manner of any changes resulting from such review;

39. *Also requests* the Secretary-General to provide information, upon request by Member States, about the methodology used for determining phases of threat and risk assessment;

40. *Further requests* the Secretary-General to provide, in the context of the implementation report, information on strengthening the cooperation between the Department of Safety and Security and the Department of Peacekeeping Operations with respect to security decisions that may affect the conduct of peacekeeping operations, in the framework of the unified security management system, which would be led by the Department of Safety and Security under the provisions of the present resolution;

41. *Notes* that the malicious acts insurance policy has a worldwide coverage except in headquarters countries (namely, Austria, Canada, France, Germany, Italy, Japan, the Netherlands, Switzerland, the United Kingdom of Great Britain and Northern Ireland and the United States of America);

42. *Notes with concern* that there are some staff in the United Nations system who are working in the field and are not covered by the malicious acts insurance policy or a comparable scheme;

43. *Requests* the Secretary-General, as Chairman of the United Nations System Chief Executives Board for Coordination, to address this matter in the context of the Board and to report to the General Assembly thereon at its sixtieth session with a view to ensuring that all staff are covered;

44. *Decides* to defer to the second part of the resumed fifty-ninth session of the General Assembly consideration of the proposal of the Secretary-General on the

global access control system[6] pending the receipt of a detailed report by the Secretary-General, which will include the following:

(a) Integration with projects approved by previous General Assembly resolutions, including those in the context of the overall information technology strategy;

(b) The impact of implementing the global access control system on human resources requirements in the area of safety and security;

(c) The individual characteristics of each United Nations headquarters and main duty station;

(d) The implications of the global access control system for the capital master plan;

(e) Detailed information regarding the global identity management system, including the principles and guidelines for sharing the information obtained through the system, the level of centralization needed for managing this information and who would have access to the information;

(f) The time frame for implementation of the system;

45. *Decides* to defer consideration of the expansion of the security service fitness facility and to revert to this issue in the context of its consideration of the scope of work of the capital master plan;

46. *Requests* the Secretary-General to ensure that infrastructure projects approved for Headquarters under the present resolution should not, pending a decision on the capital master plan, incur additional unnecessary costs at a later date under the capital master plan;

47. *Also requests* the Secretary-General to submit to the General Assembly at its sixtieth session the results of the technical study on information and communication technology security, business continuity and disaster recovery, with detailed costing and a timetable;

48. *Decides* to maintain existing arrangements with regard to cost-sharing for safety and security;

49. *Requests* the Secretary-General, in his capacity as the Chairman of the United Nations System Chief Executives Board for Coordination, while fully implementing the decision of the General Assembly to maintain the current cost-sharing arrangements, to submit a report to the General Assembly at its sixty-first session on measures taken to improve the operational administration of existing cost-sharing arrangements;

50. *Stresses* the importance that all entities participating in specific arrangements in place at headquarters duty stations for sharing the costs of the central security and safety services should provide prompt and secure funding for such arrangements;

51. *Decides* that the present cost-sharing arrangements relating to field security for those organizations which are not part of the United Nations system should be retained;

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[6] See A/59/365/Add.1 and Corr.1.

52. *Invites* those organizations of the United Nations system which are currently in arrears with their contributions to the United Nations under the present cost-sharing arrangements to take steps to ensure prompt payment of the outstanding sums;

53. *Decides to* approve an additional appropriation under the regular budget in the amount of 53,633,300 dollars, as detailed in the annex to the present resolution;

54. *Also decides* to approve an additional appropriation in the amount of 6,069,700 dollars under section 34, Staff assessment, of the programme budget for the biennium 2004-2005[7] to be offset by an equivalent amount of income under income section 1, Income from staff assessment;

55. *Recognizes* the need for a clearer presentation of security spending by each organization of the United Nations system, and requests the Secretary-General, as Chairman of the United Nations System Chief Executives Board for Coordination, to inform the General Assembly at its sixtieth session on this issue;

56. *Requests* the Secretary-General to examine the possibility for further integration and rationalization of the security management system and to report thereon to the General Assembly at its sixty-first session;

57. *Requests* the Secretary-General to submit a report on the implementation of the present resolution at its sixtieth session.

[7] *Official Records of the General Assembly, Fifty-eighth Session, Supplement No. 6* (A/58/6/Add.1).

Annex

Additional appropriations for the strengthened and unified security management system for the United Nations, at revised 2004-2005 rates, by section of the programme budget for the biennium 2004-2005

(Thousands of United States dollars)

Budget section		*Additional appropriation*
3.	Political affairs	147.2
4.	Disarmament	50.5
5.	Peacekeeping operations	1 612.6
13.	International Trade Centre UNCTAD/WTO	669.4
18.	Economic and social development in Africa	(2 383.0)
19.	Economic and social development in Asia and the Pacific	(4 775.9)
21.	Economic and social development in Latin America and the Caribbean	(2 960.3)
22.	Economic and social development in Western Asia	(3 833.7)
24.	Human rights	45.4
25.	Protection of and assistance to refugees	5 103.2
26.	Palestine refugees	708.4
28.	Public information	223.1
29D.	Office of Central Support Services	(36 240.0)
29E.	Administration, Geneva	(19 601.5)
29F.	Administration, Vienna	(5 609.8)
29G.	Administration, Nairobi	(5 835.0)
31.	Jointly financed administrative activities	(17 796.1)
33.	Construction, alteration, improvement and major maintenance	4 003.4
36.	Safety and security	140 105.4
	Total	**53 633.3**
34.	Staff assessment	6 069.7
Income section 1. Income from staff assessment		(6 069.7)